Establishing A Mitigation Bank to Compensate for Unavoidable Seagrass Impacts at Ports

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> Photo taken in Tampa Bay, FL by Lauren Jennison, RES



Let's get started

- What is a mitigation bank?
- Seagrasses and ports
- Why, when and where to use mitigation banks?
- Process for establishing mitigation bank
- Summary

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What is a mitigation bank?



Mitigation Banks



- Environmental or ecological mitigation is motivated by need to preserve, enhance or restore ecosystems such as streams, wetlands, forests, or submerged habitat.
- Mitigation projects are mandated by regulations that require replacement of natural ecosystems resulting from development. Replacement resource is called offset.
- Mitigation banks provide advance compensation for future unavoidable impacts, and also establish significant ecosystem maintained in perpetuity, providing *long-term net positive impact to resources*.
- Banking credits are generated and can be sold to entities seeking offsets.
- Mitigation banking for seagrass habitat is relatively new and industry is working to establish restoration framework similar to banks for many other habitats.

Seagrasses and Ports



Seagrasses and Ports

- Sediments collect in and along Port channels and basins
- Seagrasses will colonize in areas with appropriate depth and light conditions
- Impacts to seagrasses are regulated by state and federal agencies
- Dredge design must first avoid and then minimize impacts
- Remaining impacts must be mitigated
 - USACE/EPA 2008 Final Rule, Section 332.3(b)(3)
 - Order of preference for compensatory mitigation
 - 1. Mitigation Banks
 - 2. In-Lieu Fee (ILF) Programs
 - 3. On-site or Off-site Permittee Responsible Mitigation (PRM)





Why, When and Where to Use Mitigation Banks?



Why: Mitigation Bank Benefits

Mitigation Banks serve as win-winwin solution for **ENVIRONMENT** REGULATORS PERMITTEES





Why: Mitigation Bank Environmental Benefits

Bigger & Better Restoration Projects

Larger scale, more ecologically-significant restoration

Less Risk

 Natural resource restoration, construction, and operations expertise

Permanently-Improved Habitat and Water Quality

 Robust O&M and accountable, funded long-term stewardship



Why: Mitigation Bank **Regulator Benefits**

Less Risk

• Restoration performance requirements must be met before credits released

Time Savings

- For permitting regulator, no need to review and approve project-specific mitigation plans
- Bank restoration performance standards are reviewed and approved when bank is permitted with only inspections after that

Increased Accountability for Mitigation Sponsors

• Staged release of credits as bank milestones are met, over several years

Why: Mitigation Bank **Permittee Benefits**

Less Risk

- Private mitigation banking partner takes risk of success
- No uncertainty as to whether compensatory mitigation is available

Saves Time and Money

- Allows permittee to focus on needed project instead of the mitigation plan with years of potential liability
- Less staff and consultant time (regulatory, legal/contracting, operations)

Faster Permits

• Bank is permitted once for credits that can apply to projects into future



When & Where: Factors that Fit a Mitigation Bank

Several factors should be evaluated to see if mitigation bank is right choice:

- Know port projects coming up that will have unavoidable seagrass impacts
- Single user or commercial bank?
- Own submerged land or have cooperative relationship with owner
- Have submerged land available that can be restored and is suitable for mitigation bank
- Private partner can assist with finding and acquiring suitable submerged land



Process for Establishing Mitigation Bank

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Establishing a Mitigation Bank

Acquire private partner highly skilled and experienced in mitigation bank process

Define and characterize appropriate area

Conduct financial analysis to ensure value of credits matches needs of port, private partner and market

Enter into contractual relationship between port and private partner



Establishing a Mitigation Bank (cont.)

Conduct design of mitigation bank

Prepare and process state and federal permit applications

Implement habitat restoration and protection and acquire agency approvals

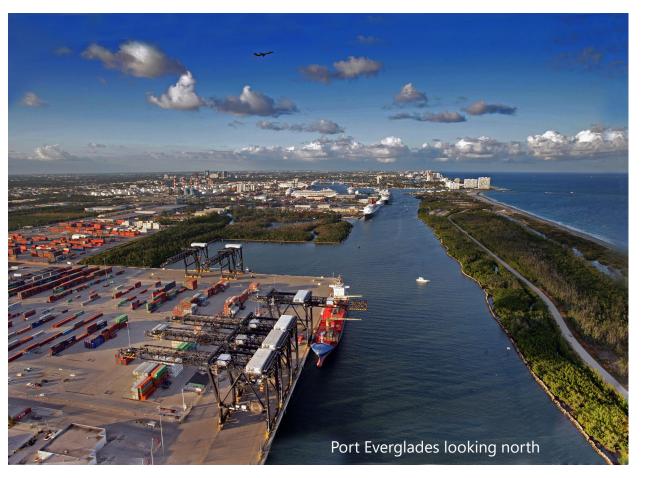
Credits are ready to apply to projects

Summary

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Seagrass Mitigation Banks for Ports



- Ports often accumulate seagrasses in areas critical to operations or expansion
- Mitigation banks are prioritized for mitigation by federal rule
- Mitigation banks provide benefits for ecology, regulator and port
- Specific conditions should be assessed to determine if mitigation bank is a fit
- Understanding timing of mitigation need is critical
- Private partner with lots of mitigation bank experience is best way to go

Seagrass Mitigation Banks for Ports



- Characteristics of mitigation bank differ from those for other kinds of mitigation
- Financial analysis is required to ensure credit pricing meets needs of port, private partner and market as high-quality ecological result and optimizing cost per credit are key
- Private partner can assume budget and regulatory risk
- Options available for contractual relationship between private partner and port
- Once bank meets compliance standards allocation of credits is pretty straightforward





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