## Establishing A Mitigation Bank to Compensate for Unavoidable Seagrass Impacts at Ports

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> Photo taken in Tampa Bay, FL by Lauren Jennison, RES



## Let's get started

- What is a mitigation bank?
- Seagrasses and ports
- Why, when and where to use mitigation banks?
- Process for establishing mitigation bank
- Summary

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## What is a mitigation bank?



## **Mitigation Banks**



- Environmental or ecological mitigation is motivated by need to preserve, enhance or restore ecosystems such as streams, wetlands, forests, or submerged habitat.
- Mitigation projects are mandated by regulations that require replacement of natural ecosystems resulting from development. Replacement resource is called offset.
- Mitigation banks provide advance compensation for future unavoidable impacts, and also establish significant ecosystem maintained in perpetuity, providing *long-term net positive impact to resources*.
- Banking credits are generated and can be sold to entities seeking offsets.
- Mitigation banking for seagrass habitat is relatively new and industry is working to establish restoration framework similar to banks for many other habitats.

# Seagrasses and Ports



### Seagrasses and Ports

- Sediments collect in and along Port channels and basins
- Seagrasses will colonize in areas with appropriate depth and light conditions
- Impacts to seagrasses are regulated by state and federal agencies
- Dredge design must first avoid and then minimize impacts
- Remaining impacts must be mitigated
  - USACE/EPA 2008 Final Rule, Section 332.3(b)(3)
  - Order of preference for compensatory mitigation
    - 1. Mitigation Banks
    - 2. In-Lieu Fee (ILF) Programs
    - 3. On-site or Off-site Permittee Responsible Mitigation (PRM)





## Why, When and Where to Use Mitigation Banks?



### Why: Mitigation Bank Benefits

Mitigation Banks serve as win-winwin solution for **ENVIRONMENT** REGULATORS PERMITTEES





## Why: Mitigation Bank Environmental Benefits

#### **Bigger & Better Restoration Projects**

Larger scale, more ecologically-significant restoration

#### Less Risk

 Natural resource restoration, construction, and operations expertise

#### Permanently-Improved Habitat and Water Quality

 Robust O&M and accountable, funded long-term stewardship



## Why: Mitigation Bank **Regulator Benefits**

#### Less Risk

• Restoration performance requirements must be met before credits released

#### **Time Savings**

- For permitting regulator, no need to review and approve project-specific mitigation plans
- Bank restoration performance standards are reviewed and approved when bank is permitted with only inspections after that

#### **Increased Accountability for Mitigation Sponsors**

• Staged release of credits as bank milestones are met, over several years

### Why: Mitigation Bank **Permittee Benefits**

#### Less Risk

- Private mitigation banking partner takes risk of success
- No uncertainty as to whether compensatory mitigation is available

#### **Saves Time and Money**

- Allows permittee to focus on needed project instead of the mitigation plan with years of potential liability
- Less staff and consultant time (regulatory, legal/contracting, operations)

#### **Faster Permits**

• Bank is permitted once for credits that can apply to projects into future



### When & Where: Factors that Fit a Mitigation Bank

#### Several factors should be evaluated to see if mitigation bank is right choice:

- Know port projects coming up that will have unavoidable seagrass impacts
- Single user or commercial bank?
- Own submerged land or have cooperative relationship with owner
- Have submerged land available that can be restored and is suitable for mitigation bank
- Private partner can assist with finding and acquiring suitable submerged land



## Process for Establishing Mitigation Bank

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#### Establishing a Mitigation Bank

Acquire private partner highly skilled and experienced in mitigation bank process

# Define and characterize appropriate area

Conduct financial analysis to ensure value of credits matches needs of port, private partner and market

Enter into contractual relationship between port and private partner



#### Establishing a Mitigation Bank (cont.)

# Conduct design of mitigation bank

Prepare and process state and federal permit applications

Implement habitat restoration and protection and acquire agency approvals

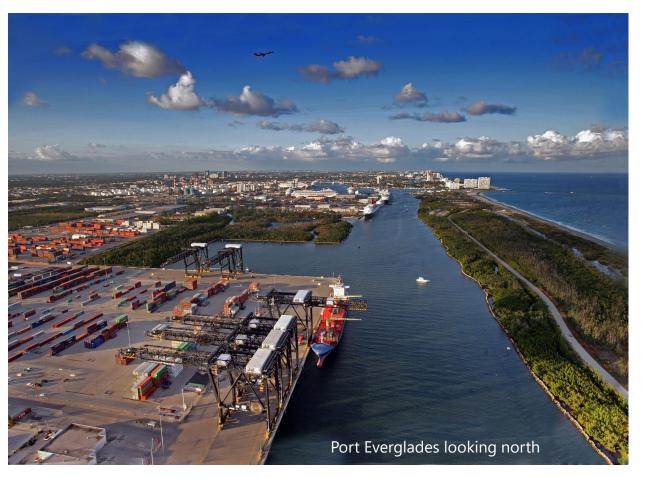
Credits are ready to apply to projects

# Summary

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#### Seagrass Mitigation Banks for Ports



- Ports often accumulate seagrasses in areas critical to operations or expansion
- Mitigation banks are prioritized for mitigation by federal rule
- Mitigation banks provide benefits for ecology, regulator and port
- Specific conditions should be assessed to determine if mitigation bank is a fit
- Understanding timing of mitigation need is critical
- Private partner with lots of mitigation bank experience is best way to go

### Seagrass Mitigation Banks for Ports



- Characteristics of mitigation bank differ from those for other kinds of mitigation
- Financial analysis is required to ensure credit pricing meets needs of port, private partner and market as high-quality ecological result and optimizing cost per credit are key
- Private partner can assume budget and regulatory risk
- Options available for contractual relationship between private partner and port
- Once bank meets compliance standards allocation of credits is pretty straightforward





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